

OCT 14 1998

OFFICE OF THE CLERK

No. 98-223

IN THE
SUPREME COURT OF THE UNITED STATES
October Term, 1998

STATE OF FLORIDA,

Petitioner,

vs.

TYVESSEL TYVORUS WHITE,

Respondent.

MOTION FOR LEAVE TO PROCEED
IN FORMA PAUPERIS

The Respondent, TYVESSEL TYVORUS WHITE, moves this court for leave to proceed in forma pauperis, and in support of this request, shows as follows:

1. Attached to this Motion is Respondent's affidavit setting forth the fact that he is indigent and unable to pay or give security for the fees and costs attendant to this proceeding.

2. Respondent was adjudged insolvent for the purposes of appeal in the District Court of Appeal, First District of Florida, and the Florida Supreme Court, and was represented there by appointed counsel.

40 PP

WHEREFORE, Respondent respectfully requests that he be permitted to proceed in forma pauperis in this matter.

Respectfully submitted,



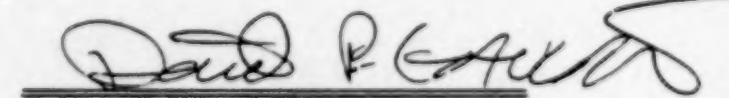
DAVID P. GAULDIN
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301 SOUTH MONROE STREET
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(850) 488-2458

ATTORNEY FOR RESPONDENT

CERTIFICATE OF SERVICE

I, DAVID P. GAULDIN, a member of the Bar of the Supreme Court of the United States and counsel of record for TYVESSEL TYVORUS WHITE, the Respondent, hereby certify that on the 14th day of October, 1998, I served a single copy of the foregoing Motion for Leave to Proceed In Forma Pauperis on each of the parties as follows:

On the State of Florida, The Petitioner, by U.S. Mail to Ms. Carolyn Snurkowski, Assistant Attorney General, The Capitol, Plaza Level, Tallahassee, FL, 32399.



DAVID P. GAULDIN
Assistant Public Defender
Leon County Courthouse
Suite 401
301 South Monroe Street
Tallahassee, Florida 32301
(850) 488-2458

Member Of The Bar Of The
United States Supreme Court

No. 98-223

IN THE

SUPREME COURT OF THE UNITED STATES

October Term, 1998

STATE OF FLORIDA,

Petitioner,

vs.

TYVESSEL TYVORUS WHITE,

Respondent.

AFFIDAVIT IN SUPPORT OF MOTION TO
PROCEED IN FORMA PAUPERIS

I, TYVESSEL TYVORUS WHITE, being first duly sworn, deposed and say that I am the TYVESSEL TYVORUS WHITE in the above-entitled case; that in support of my motion to proceed without being required to prepay fees, costs or give security therefor, I state that because of my poverty I am unable to pay the costs of said proceeding or to give security therefor; that I believe I am entitled to redress; and that the issues which I desire to present are as stated in the response to the State of Florida's petition.

I further swear that the responses which I have made to the questions and instructions below relating to my ability to pay the cost of proceeding on this response to the State of

Florida's petition for certiorari are true.

1. Are you presently employed? YES: ✓ NO:

a. If the answer is yes, state the amount of your salary or wages per month and give the name and address of your employer? \$1640.00 Pulmer Equip

11801 Elyssa Rd. TUNLIT SASSA H. 33592

b. If the answer is no, state the date of your last employment and the amount of the salary and wages per month which you received. _____

2. Have you received within the past twelve months any income from a business, profession or other form of self-employment, or in the form of rent payments, interest, dividends, or other source? YES: _____ NO: ✓

a. If the answer is yes, describe each source of income and state the amount received from each during the past twelve months. _____

3. Do you own any cash or checking or savings accounts?

YES: _____ NO: 1

a. If the answer is yes, state the total value of the items owned. _____

4. Do you own any real estate, stocks, bonds, notes, automobiles, or other valuable property (excluding ordinary household furnishings and clothing)? YES: _____ NO: _____

a. If the answer is yes, describe the property and state its approximate value. _____

5. List the persons who are dependant upon you for support and state your relationship to those persons. _____

Nicholas White - Father

IRVING WHITE - Father

I understand that a false statement or answer to any questions in this affidavit will subject me to penalties for perjury.

Hyman S. White
HYVESSEL TYVORUS WHITE
Respondent

STATE OF FLORIDA,
COUNTY OF H. H. Scarborough

The foregoing affidavit of TYVESSEL TYVORUS WHITE, was subscribed and sworn to before me this 8th day of Sept., 1998.

NOTARY PUBLIC, STATE OF FLORIDA

MY COMMISSION EXPIRES:



REBECCA W WATSON
My Commission CC425775
Expires Dec. 12, 1998
Bonded by ANB
900-852-5478

Let the applicant proceed without prepayment of costs or
fees or the necessity of giving security therefor.

NO. 98-223

IN THE
SUPREME COURT OF THE UNITED STATES
October Term, 1998

STATE OF FLORIDA,

Petitioner,

v.

TYVESSEL TYVORUS WHITE,

Respondent.

ON PETITION FOR WRIT OF CERTIORARI
TO THE SUPREME COURT OF FLORIDA
BRIEF OF RESPONDENT IN OPPOSITION

DAVID P. GAULDIN
ASSISTANT PUBLIC DEFENDER
SECOND JUDICIAL CIRCUIT
LEON COUNTY COURTHOUSE
SUITE 401
301 SOUTH MONROE STREET
TALLAHASSEE, FLORIDA 32301
(850) 488-2458

ATTORNEY FOR RESPONDENT

(MEMBER OF THE BAR OF THIS COURT)

QUESTION PRESENTED

Petitioner, the State of Florida, presents the following question:

WHETHER THE DECISION OF THE FLORIDA SUPREME COURT HOLDING THAT A WARRANT IS REQUIRED BY THE FOURTH AMENDMENT TO SEIZE A MOTOR VEHICLE UNDER A CONTRABAND FORFEITURE ACT AND FOR SUBSEQUENT SEARCH OF SAID VEHICLE CONFLICTS WITH DECISIONS OF THE COURT IN CARROLL V. UNITED STATES, CALERO-TOLEDO V. PEARSON YACHT LEASING, AND COOPER V. CALIFORNIA, THAT OF THE ELEVENTH CIRCUIT IN UNITED STATES V. VALDES AND THE MAJORITY OF STATE COURTS ADDRESSING THIS ISSUE?

Respondent, Tyvessel Tyvorus White, restates the question presented as follows:

WHETHER THE DECISION OF THE FLORIDA SUPREME COURT HOLDING THAT A STATE OF FLORIDA CITIZEN'S PROPERTY IS PROTECTED BY THE FEDERAL AND FLORIDA CONSTITUTIONS AGAINST WARRANTLESS SEIZURE EVEN WHEN THE SEIZURE IS DONE PURSUANT TO A STATUTORY SCHEME FOR FORFEITURE CONFLICTS WITH HOLDINGS OF THIS COURT TO THE CONTRARY?

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IN THE
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October Term, 1997

STATE OF FLORIDA,

Petitioner,

v.

TYVESSEL TYVORUS WHITE,

Respondent.

OPINION BELOW

The Florida Supreme Court's opinion is reported as White v. State, 710 So.2d 949 (Fla. 1998). Respondent's appendix contains a copy of the Florida Supreme Court's decision and will be referred to by the letter "A" followed by the appropriate page number.

JURISDICTION

The jurisdiction of this Court is invoked by Petitioner pursuant to 28 U.S.C. Section 1257.

CONSTITUTIONAL AND STATUTORY PROVISIONS INVOLVED

Respondent accepts Petitioner's constitutional and statutory provisions involved with the addition of the following:

Article I, Section 9 of the Florida Constitution provides Section 9. Due process. -- No person shall be deprived of life, liberty or property without due process of law, or be twice put in jeopardy for the same offense, or be compelled in any criminal matter to be a witness against himself.

STATEMENT OF THE CASE AND FACTS

A more complete rendition of the material facts as found in the Florida Supreme Court's opinion, including relevant deleted footnotes, follows:

MATERIAL FACTS¹

On October 14, 1993, petitioner Tyvessel Tyvorus White (White) was arrested at his place of employment on charges unrelated to this case. After taking White into custody on those unrelated charges, and securing the keys to his automobile, the arresting officer seized his automobile from the parking lot of White's employment. The police did not seize the vehicle incident to White's arrest or obtain a prior court order or warrant to authorize the seizure. Rather, the basis of the seizure was the arresting officers' belief that White's automobile had been used several months earlier to deliver illegal drugs, and therefore the vehicle was subject to forfeiture

¹The following facts are taken from the First District's opinion. *White*, 680 So.2d at 551-55.

by the government.² After confiscation of the vehicle, a subsequent search turned up two pieces of crack cocaine in the ashtray.

Based on the discovery of the cocaine, White was charged with possession of a controlled substance. White subsequently objected to the introduction into evidence of the cocaine seized during the post-arrest search of his automobile. The trial court reserved ruling on the issue and allowed the evidence to go to a jury. White was thereafter convicted of possession of cocaine; and subsequently the trial court formally denied White's objection and motion to suppress the cocaine evidence.

On appeal, the First District affirmed White's conviction and approved the government's warrantless seizure of White's car. The majority opinion found that the government met the requirements of the Florida Contraband Forfeiture Act, sections 932.701-932.707, Florida Statutes (1993) (hereinafter Forfeiture Act) in that the warrantless seizure of White's automobile was based upon probable cause to believe that the vehicle had facilitated illegal drug activity at some

²The dates of the alleged prior illegal activities were July 26, 1993, and August 4 and 7, 1993. We commend the State's candor in providing these dates during oral argument. As both parties noted at oral argument, the record is unclear as to the actual dates. The State noted that these dates are contained in White's motion for post-conviction relief under Florida Rule of Criminal Procedure 3.850.

time in the past. Further, the majority found that the warrantless seizure did not violate White's Fourth Amendment right to be secure against unreasonable searches and seizures. [Footnote 3 omitted] In dissent, Judge Wolf asserted that the "warrantless seizure of an automobile absent exigent circumstances violates the Fourth Amendment of the United States Constitution even though probable cause exists to believe that the automobile is subject to forfeiture as a result of prior narcotics transactions." White, 680 So.2d at 557 (Wolf, J., concurring in part and dissenting in part).

Because the court found that neither this Court nor the United States Supreme Court had addressed the issue of whether law enforcement agencies must obtain a warrant prior to seizing a citizen's property under the Florida Contraband Forfeiture Act, the First District certified the issue as one of great public importance to this Court. [A-2-3]

REASONS FOR NOT GRANTING THE WRIT

The decision of the Florida Supreme Court is not in direct conflict with decisions of this Court that no warrant is required under the Fourth Amendment to seize, search and forfeit a motor vehicle pursuant to a civil forfeiture act.

Essentially, Petitioner requests this Court to take jurisdiction and to quash the holding of the Florida Supreme Court on the basis that the Florida opinion conflicts with

decisions of this Court, the Eleventh Circuit, and the majority of state courts addressing the issue of whether a warrant is required prior to a seizure of an automobile under a contraband forfeiture statute.

The Petitioner argues that under the Florida Constitution there can be no independent and state ground for the Florida Supreme Court's decision in this case because under Article I, Section 12 of the Florida Constitution, Fourth Amendment issues in the Florida courts must be decided in conformity with decisions of this court, and the Florida courts can afford no higher level of Fourth Amendment protection.³

As noted by the Florida Supreme Court, prior to its decision on this issue, neither it nor this Court has addressed the issue of whether law enforcement agencies must obtain a warrant prior to seizing a citizen's property under the Florida Contraband Forfeiture Act. (A-3). Because this Court has not previously addressed this issue, the Florida Supreme Court was free to follow its own precedent. Rolling v. State, 695 So.2d 278, 293 n. 10 (Fla. 1997).

The Petitioner erroneously argues that this Court has addressed the same issues addressed by the Florida Supreme Court

³Petitioner cites Bernie v. State, 524 So.2d 988, 990-991 (Fla. 1988) and the Florida Supreme Court's decision which explicitly recognized this constraint in its decision. (A-8, note 3).

in its decision in this Court's decisions of Carroll et al v. United States, 267 U.S. 132, 45 S.Ct. 280, 69 L.Ed.543 (1925), Calero-Toledo v. Pearson Yacht Leasing Co., 416 U.S. 663, 94 S.Ct. 2080, 40 L.Ed.2d 452 (1974), and Cooper v. California, 386 U.S. 58, 87 S.Ct. 788, 17 L.Ed.2d 730 (1967).

The issue presented to the Florida Supreme Court in the opinion involving Respondent was whether under the Florida Contraband Forfeiture Act probable cause to forfeit the vehicle (without more) was sufficient to justify a warrantless seizure of the vehicle. That issue was never presented nor contemplated in this Court's decision in Carroll v. United States.

In Carroll, this Court concluded that the government had probable cause to believe that contraband was presently being transported and that because of exigent circumstances created by the mobility of a vehicle, immediate seizure was permissible. The "probable cause" involved in Carroll was not probable cause that the vehicle was subject to forfeiture, but probable cause that at the time of the seizure the vehicle carried contraband goods (prohibited alcohol).

As this Court noted in Carroll, the "...main purpose of the act [involved in Carroll] obviously was to deal with the liquor and its transportation, and to destroy it." [267 U.S. 154]. This Court concluded in Carroll that probable cause existed to believe "...that intoxicating liquor was being transported in the

automobile which" the agents stopped and searched. [Emphasis added; 267 U.S. 162].

It is clear from the context of Carroll that the probable cause involved was probable cause to believe that contraband was presently being transported by the vehicle. In that light, this Court went on to caution that otherwise warrantless seizures were disfavored:

In cases where the securing of a warrant is reasonably practicable, it must be used and when properly supported by affidavit and issued after judicial approval protects the seizing officer against a suit for damages. In cases where seizure is impossible except without warrant, the seizing officer acts unlawfully and at his peril unless he can show the Court probable cause. United States v. Kaplan, (D.C.), 286 F. 963, 972. [Carroll at 267 U.S. 156].

Clearly, Carroll does not support Petitioner's contention that the Florida Supreme Court's opinion conflicts with a decision of this Court and that as a result this Court should accept jurisdiction.

This Court's holding in Calero-Toledo v. Pearson Yacht Leasing Co., supra, likewise in no way conflicts with the holding of the Florida Supreme Court's decision in this case. In Calero-Toledo, this Court specifically noted in footnote 14 that: "We have no occasion to address the question whether the Fourth

Amendment warrant or probable-cause requirements are applicable to seizures under the Puerto Rican statutes." 416 U.S. 679, 40 L.Ed.2d at 466.

Calero-Toledo v. Pearson Yacht Leasing Co. was decided under federal constitutional due process requirements, and as will be argued below, the decision by the Florida Supreme Court was bottomed in part, at least, upon Florida Constitutional due process requirements.

Finally, the Florida Supreme Court's decision does not conflict with Cooper v. California. In Cooper, although this Court upheld an inventory search of a car which had been seized pursuant to a California forfeiture statute, the legality of the seizure (as opposed to the search) was never at issue.

Contrary to the implication of Petitioner's petition to this Court, the Florida Supreme Court's decision was bottomed upon both the Federal and Florida Constitutions:

In summary, we answer the certified question in the affirmative and hold that the warrantless seizure of a citizen's property is protected by the federal and Florida constitutions even when the seizure is made pursuant to a statutory forfeiture scheme. [A-5, Emphasis added].

The Florida Supreme Court's decision was essentially split into two parts under the headings "Department of Law Enforcement" and "Automobile Exception." The former involved the discussion of

state due process principles, the latter Fourth Amendment analysis.

The heading "Department of Law Enforcement" refers to the Florida Supreme Court's decision in Department of Law Enforcement v. Real Property, 588 So.2d 957 (Fla. 1991). With limitations and restrictions as explained in that opinion, that opinion upheld the constitutionality of the Florida Contraband Forfeiture Act both as to real property and (as involved here) to personal property.

Involved in Department of Law Enforcement were basic due process rights under the Florida Constitution under Article I, Section 9, Florida Constitution. Id. at 964.

With that as background, it is clear that the Florida Supreme Court's decision in this case was bottomed not only upon Fourth Amendment principles but upon state constitutional due process principles as embodied in Article I, Section 9, Florida Constitution. Indeed, the Florida Supreme Court made this clear in reference to Department of Law Enforcement:

In Department of Law Enforcement, we were able to uphold the constitutionality of Florida's forfeiture act only by imposing numerous restrictions and safeguards on the use of the act in order to protect a citizen's property from arbitrary action by the government. In discussing the act we declared:

The Act raises numerous

constitutional concerns that touch upon many substantive and procedural rights protected by the Florida Constitution. In construing the Act, we note that forfeitures are considered harsh exactions, and as a general rule they are not favored either in law or equity. Therefore, this Court has long followed a police that it must strictly construe forfeiture statutes.

588 So.2d at 961. The major thrust of our holding was that in order to comply with constitutional due process requirements, the government must strictly observe a citizen's constitutional protections when invoking the drastic remedy of forfeiture of a citizen's property. In addition to expressly holding that the Fourth Amendment applies to forfeiture attempts by the government, we specifically explained:

In those situations where the state has not yet taken possession of the personal property that it wishes to be forfeited, the state may seek an ex parte preliminary hearing. At that hearing, the court shall authorize seizure of the personal property if it finds probable cause to maintain the forfeiture act.

Id. at 965. We conclude that the

government's unauthorized and warrantless seizure, absent exigent circumstances not established here, clearly violated the constitutional safeguards we recognized in Department of Law Enforcement.

The government did not seek a warrant or an "ex parte preliminary hearing" here in order to secure a neutral magistrate's determination of probable cause. The government just seized the property, thereby putting the property owner and any others claiming an interest in the property in the position of having to take affirmative action against the government in order to protect their rights. This is the very antithesis of the cautious procedure we mandated in Department of Law Enforcement. We simply cannot accept the government's position that it may act at anytime, anywhere, and regardless of the existence of exigent circumstances, or a change in ownership or possession, to seize a citizen's property once believed to have been used in illegal activity, without securing the authorization of a neutral magistrate. [Emphasis added]. [A-3].

Thus, the Florida Supreme Court has construed that the Florida Contraband Forfeiture Act is only constitutional under the State of Florida's constitution in the manner that the Florida Supreme Court has construed the act.

The second part of the Florida Supreme Court's opinion is

entitled "Automobile Exception." It is this part of the opinion that implicates the Fourth Amendment.

The Florida Supreme Court notes that the only basis for the unauthorized government seizure in this case was the "so-called Automobile Exception to the warrant requirement." (A-3). However, it is undisputed on the facts of this case that there was no probable cause to believe that contraband was in the vehicle at the time of its seizure (this was conceded by the Petitioner below) nor were there any exigent circumstances which rendered the Automobile Exception applicable here. (A-4).

The Petitioner complains that because the Florida Supreme Court has adopted the "minority view" as found in United States v. Lasanta, 978 F.2d 1300 (2d Cir. 1992) as opposed to what the Petitioner terms the "majority view" in United States v. Valdes, 876 F.2d 1554 (11th Cir. 1989),:

...there now exists in Florida the inherently anomalous situation that an automobile seized by state officers cannot be searched and forfeited without warrant as the Fourth Amendment is interpreted by the Florida Supreme Court, while that same automobile seized for identical reasons by federal officers, can be searched and forfeited without warrant under the Fourth Amendment, as interpreted by the Eleventh Circuit. [Petitioner's petition at 6].

No, that's not the case at all. Under the Florida Contraband

Forfeiture Act an automobile located in Florida may not be seized without a recognized exception to the Fourth Amendment. Under Title 21, United States Code Section 881, the result may differ depending upon which federal circuit the offending automobile is found, but conflicts amongst the federal circuits should be resolved by this Court in the federal context, not by a case which merely construes the Florida Contraband Forfeiture Act.

As the Florida Supreme Court noted in its opinion, this Court "...has purposely subjected the Fourth Amendment to only a 'few well-delineated exceptions.' Coolidge v. New Hampshire, 403 U.S. 443, 455, 91 S.Ct. 2022, 2032, 29 L.Ed.2d 564 (1971)." (A-5).

To date, unless this Court intends an expansion of those "well-delineated exceptions" heretofore announced, the "forfeiture exception" espoused by the Petitioner is not one of those recognized exceptions.

In this regard the Florida Supreme Court stated:

...[T]he absence of probable cause to believe contraband was in the vehicle combined with an obvious lack of any other exigent circumstances renders the Automobile Exception inapplicable here. The exception does not apply when no probable cause exists and the police arrest either a sleeping suspect [as in] Lasanta, or a suspect at work with keys in his pocket. White. There simply was no concern presented here that an

opportunity to seize evidence would be missed because of the mobility of the vehicle. Indeed, the entire focus of the seizure here was to seize the vehicle itself as a prize because of its alleged prior use in illegal activities, rather than to search the vehicle for contraband known to be therein, and that might be lost if not seized immediately. [A-4].

Thus, and unless this Court is interested in expanding the exceptions to a warrantless search under the Fourth Amendment, there is no need to grant the Petitioner's petition in this case and to expand the heretofore recognized exceptions to the warrant requirement under the Fourth Amendment.

As noted by the Florida Supreme Court's opinion, the Florida legislature certainly did not have the authority to expand the exceptions to the Fourth Amendment:

[Footnote 7] As Chief Justice Kogan recently reminded us, the genius of our federal and state constitutions is that they define basic rights that neither the legislative nor executive branches can modify. Krischer v. McIver, 697 So.2d 97, 112 (Fla. 1997) (Kogan, C.J., dissenting). These remarkable documents fenced off from the "ordinary political process" these rights guaranteed all Americans by ensuring they "could not be repealed by a mere majority vote of legislators now nor...alter[ed] through any process except constitutional amendment." Id. at 112-113. [A-9].

CONCLUSION

The decision of the Florida Supreme Court is not in conflict with any well-established Fourth Amendment precedence as set forth by this Court. The Florida Supreme Court interpreted the Florida Contraband Forfeiture Act under both the due process provisions of the Florida state constitution and the Fourth Amendment. Any conflict that exists amongst the federal circuits should be decided by a petition from a federal court.

Respondent respectfully requests this Court to deny the State of Florida's petition for writ of certiorari.

IN THE
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APPENDIX

ITEM(S)
Opinion, February 26, 1998

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IN THE
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October Term, 1997

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TYVESSEL TYVORUS WHITE,

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APPENDIX

ITEM(S)

Opinion, February 26, 1998

PAGE(S)

1-10

Tyvessel Tyvorus WHITE, Petitioner,
v.
STATE of Florida, Respondent.

No. 88813.

Supreme Court of Florida.

Feb. 26, 1998.

Rehearing Denied June 1, 1998.

Defendant was convicted in the Circuit Court, Bay County, Clinton Foster, J., of possession of cocaine, which was found during inventory search of his automobile following its warrantless seizure pursuant to Florida Contraband Forfeiture Act. Defendant appealed. The District Court of Appeal, 680 So.2d 550, affirmed and certified question. The Supreme Court, Anstead, J., held that: (1) warrantless seizure of citizen's property, including automobile, absent exigent circumstances, violates Fourth Amendment; and (2) automobile exception to warrant requirement was inapplicable to seizure of defendant's automobile.

Question answered.

1. SEARCHES AND SEIZURES 83

349 ----
349I In General
349k83 Seizure proceedings against property
forfeited.

Fla. 1998.

Warrantless seizure of citizen's property, including automobile, absent exigent circumstances, violates Fourth Amendment right to be secure against unreasonable searches and seizures, even when seizure is made pursuant to statutory forfeiture scheme. U.S.C.A. Const.Amend. 4; West's F.S.A. Const. Art. 1, § 12; West's F.S.A. §§ 932.701-932.707.

2. DRUGS AND NARCOTICS 183(7)

138 ----
138II Narcotics and Dangerous Drugs
138II(D) Searches and Seizures
138k182 Search Without Warrant
138k183 Motor Vehicle Searches
138k183(7) Place and time of search;

Fla. 1998.

Absence of probable cause to believe contraband was in vehicle, combined with lack of any other exigent circumstances, rendered automobile exception to warrant requirement inapplicable to seizure of defendant's automobile, where vehicle was parked safely at defendant's employment, government had keys to vehicle, and defendant was in custody on unrelated charges. U.S.C.A. Const.Amend. 4; West's F.S.A. Const. Art. 1, § 12; West's F.S.A. §§ 932.701-932.707.

3. SEARCHES AND SEIZURES 60.1

349 ----
349I In General
349k60 Motor Vehicles
349k60.1 In general.

Fla. 1998.

Automobile exception to warrant requirement is predicated upon existence of exigent circumstances consisting of known presence of contraband in automobile at the time, combined with likelihood that opportunity to seize contraband will be lost if it is not immediately seized because of mobility of automobile. U.S.C.A. Const.Amend. 4; West's F.S.A. Const. Art. 1, § 12.

4. SEARCHES AND SEIZURES 60.1

349 ----
349I In General
349k60 Motor Vehicles
349k60.1 In general.

Fla. 1998.

Automobile exception to warrant requirement is narrow, situation-dependent exception which requires more than fact that automobile is object sought to be seized and searched; there must be probable cause to believe contraband is in vehicle at time of search and seizure, and there must be some legitimate concern that automobile might be removed and any evidence within it destroyed in time warrant could be obtained. U.S.C.A. Const.Amend. 4; West's F.S.A. Const. Art. 1, § 12.

5. SEARCHES AND SEIZURES 64

349 ----
349I In General
349k60 Motor Vehicles

349k64 Emergencies or exigencies.

Fla. 1998.

Fourth Amendment mandates that absent exigent circumstances, police must secure warrant for search and seizure of automobile. U.S.C.A. Const.Amend. 4.

6. SEARCHES AND SEIZURES 44

349 ----

349I In General

349k42 Emergencies and Exigent Circumstances; Opportunity to Obtain Warrant

349k44 Presence of probable cause.

Fla. 1998.

No amount of probable cause can justify warrantless search or seizure absent exigent circumstances. U.S.C.A. Const.Amend. 4.

Nancy A. Daniels, Public Defender and David P. Gauldin, Assistant Public Defender, Second Judicial Circuit, Tallahassee, for Petitioner.

Robert A. Butterworth, Attorney General; James W. Rogers, Bureau Chief, Criminal Appeals and Daniel A. David, Assistant Attorney General, Tallahassee, for Respondent.

ANSTEAD, Justice.

We have for review the opinion in *White v. State*, 680 So.2d 550 (Fla. 1st DCA 1996). We accepted jurisdiction to answer the following question certified to be of great public importance:

***950 WHETHER THE WARRANTLESS SEIZURE OF A MOTOR VEHICLE UNDER THE FLORIDA FORFEITURE ACT (ABSENT OTHER EXIGENT CIRCUMSTANCES) VIOLATES THE FOURTH AMENDMENT OF THE UNITED STATES CONSTITUTION SO AS TO RENDER EVIDENCE SEIZED IN A SUBSEQUENT INVENTORY SEARCH OF THE VEHICLE INADMISSIBLE IN A CRIMINAL PROSECUTION.**

Id. at 555. We have jurisdiction. Art. V, § 3(b)(4), Fla. Const. For the reasons expressed below, we answer the certified question in the affirmative. We hold that a citizen's property is protected by the federal and Florida constitutions

against warrantless seizure even when the seizure is done pursuant to a statutory scheme for forfeiture.

MATERIAL FACTS (FN1)

On October 14, 1993, petitioner Tyvessel Tyvorus White (White) was arrested at his place of employment on charges unrelated to this case. After taking White into custody on those unrelated charges, and securing the keys to his automobile, the arresting officers seized his automobile from the parking lot of White's employment. The police did not seize the vehicle incident to White's arrest or obtain a prior court order or warrant to authorize the seizure. Rather, the basis of the seizure was the arresting officers' belief that White's automobile had been used several months earlier to deliver illegal drugs, and therefore the vehicle was subject to forfeiture by the government. (FN2) After confiscation of the vehicle, a subsequent search turned up two pieces of crack cocaine in the ashtray.

Based on the discovery of the cocaine, White was charged with possession of a controlled substance. White subsequently objected to the introduction into evidence of the cocaine seized during the post-arrest search of his automobile. The trial court reserved ruling on the issue and allowed the evidence to go to a jury. White was thereafter convicted of possession of cocaine; and subsequently the trial court formally denied White's objection and motion to suppress the cocaine evidence.

On appeal, the First District affirmed White's conviction and approved the government's warrantless seizure of White's car. The majority opinion found that the government met the requirements of the Florida Contraband Forfeiture Act, sections 932.701-932.707, Florida Statutes (1993) (hereinafter Forfeiture Act) in that the warrantless seizure of White's automobile was based upon probable cause to believe that the vehicle had facilitated illegal drug activity at some time in the past. Further, the majority found that the warrantless seizure did not violate White's Fourth Amendment right to be secure against unreasonable searches and seizures. (FN3) In dissent, Judge Wolf asserted that the "warrantless seizure of an automobile absent exigent circumstances violates the Fourth Amendment of the United States Constitution even though probable cause exists to believe that the automobile is subject to forfeiture as a result of prior narcotics transactions." *White*, 680 So.2d at 557

(Wolf, J., concurring in part and dissenting in part).

*951 Because the court found that neither this Court nor the United States Supreme Court had addressed the issue of whether law enforcement agencies must obtain a warrant prior to seizing a citizen's property under the Florida Contraband Forfeiture Act, the First District certified the issue as one of great public importance to this Court.

LAW AND ANALYSIS

[1] In holding that no prior court authorization was required in order to seize and search White's vehicle, the First District majority applied the "automobile exception" to the warrant requirement. While we recognize the continuing validity of the "automobile exception" to the warrant requirement, we find it inapposite here.

In his dissent, Judge Wolf relied primarily on the opinion of the United States Court of Appeals for the Second Circuit in *U.S. v. Lasanta*, 978 F.2d 1300 (2d Cir.1992). (FN4) He also noted this Court's opinion in *Department of Law Enforcement v. Real Property*, 588 So.2d 957, 963 n. 14 (Fla.1991), wherein we recognized that because "article I, section 12 of the Florida Constitution expressly requires conformity with the fourth amendment of the United States Constitution, the warrant requirement of article I, section 12 also applies to seizures in forfeiture actions under Florida law." *White*, 680 So.2d at 558 (Wolf, J., concurring in part and dissenting in part).

DEPARTMENT OF LAW ENFORCEMENT

In *Department of Law Enforcement*, we were able to uphold the constitutionality of Florida's forfeiture act only by imposing numerous restrictions and safeguards on the use of the act in order to protect a citizen's property from arbitrary action by the government. In discussing the act we declared:

The Act raises numerous constitutional concerns that touch upon many substantive and procedural rights protected by the Florida Constitution. In construing the Act, we note that forfeitures are considered harsh exactions, and as a general rule they are not favored either in law or equity. Therefore, this Court has long followed a policy that it must strictly construe forfeiture statutes.

588 So.2d at 961. The major thrust of our holding was that in order to comply with constitutional due process requirements, the government must strictly observe a citizen's constitutional protections when invoking the drastic remedy of forfeiture of a citizen's property. In addition to expressly holding that the Fourth Amendment applies to forfeiture attempts by the government, we specifically explained:

In those situations where the state has not yet taken possession of the personal property that it wishes to be forfeited, the state may seek an ex parte preliminary hearing. At that hearing, the court shall authorize seizure of the personal property if it finds probable cause to maintain the forfeiture action.

Id. at 965. We conclude that the government's unauthorized and warrantless seizure, absent exigent circumstances not established here, clearly violated the constitutional safeguards we recognized in *Department of Law Enforcement*.

The government did not seek a warrant or an "ex parte preliminary hearing" here in order to secure a neutral magistrate's determination of probable cause. The government just seized the property, thereby putting the property owner and any others claiming an interest in the property in the position of having to take affirmative action against the government in order to protect their rights. This is the very antithesis of the cautious procedure we mandated in *Department of Law Enforcement*. We simply cannot accept the government's position that it may act at anytime, anywhere, and regardless of the existence of exigent circumstances, or a change in ownership or possession, to seize a citizen's property once believed to have been used in illegal activity, without securing the authorization of a neutral magistrate.

AUTOMOBILE EXCEPTION

[2] [3] As previously noted, the *only* basis asserted for the unauthorized government seizure here is the so-called automobile exception to the warrant requirement. The district court majority cited *California v. Carney*, 471 U.S. 386, 391, 105 S.Ct. 2066, 2069, 85 L.Ed.2d 406 (1985), for the proposition that automobiles are afforded less Fourth Amendment protection against warrantless searches

and seizures due to their "ready mobility" and diminished expectations of privacy due to their pervasive governmental regulation. The automobile exception is predicated upon the existence of exigent circumstances consisting of the known presence of contraband in the automobile at the time, combined with the likelihood that an opportunity to seize the contraband will be lost if it is not immediately seized because of the mobility of the automobile. See *Chambers v. Maroney*, 399 U.S. 42, 90 S.Ct. 1975, 26 L.Ed.2d 419 (1970). For example, in *Carney*, law enforcement officers had direct evidence (FN5) that illegal drugs were present and *953 that the suspect was distributing illegal drugs from the vehicle. Accordingly, the Court concluded that the officers "had abundant probable cause to enter and search the vehicle for evidence of a crime." *Carney*, 471 U.S. at 395, 105 S.Ct. at 2071.

Since it is conceded that the government had no probable cause to believe that contraband was present in White's car, we conclude that *Carney* and the automobile exception are inapposite as authority. There is a vast difference between permitting the immediate search of a movable automobile based on actual knowledge that it then contains contraband and that an opportunity to seize the contraband may be lost if not acted on immediately, and the altogether different proposition of permitting the discretionary seizure of a citizen's automobile based upon a belief that it may have been used at some time in the past to assist in illegal activity. The exigent circumstances implicit in the former situation are simply not present in the latter situation.

[4] The automobile exception is a narrow, situation-dependent exception which requires much more than the fact that an automobile is the object sought to be seized and searched. Critically, there must be probable cause to believe contraband is in the vehicle at the time of the search and seizure. *Carney*, (FN6) and there must be some legitimate concern that the automobile "might be removed and any evidence within it destroyed in the time a warrant could be obtained." *Lasanta*, 978 F.2d at 1305. The majority opinion below simply failed to address the fundamental requirement of *Carney*:

In short, the pervasive schemes of regulation, which necessarily lead to reduced expectations of privacy, and the exigencies attendant to ready mobility justify searches without prior recourse to

the authority of a magistrate so long as the overriding standard of probable cause [to believe contraband is in the vehicle] is met.

471 U.S. at 392, 105 S.Ct. at 2070 (emphasis added).

As is vividly demonstrated in the *Lasanta* case, cited by Judge Wolf, the automobile exception does not apply to either the facts of that case or White's case. See *White*, 680 So.2d at 557 (Wolf, J., concurring in part and dissenting in part) (noting that White was arrested at his workplace, his car keys were in his pocket, and his car was parked outside in his company's parking lot). In *Lasanta*, the court could easily have been writing about this case when it described the obvious absence of exigent circumstances in the government's forfeiture seizure:

The government does not even suggest that exigent circumstances might justify its warrantless seizure of the vehicle. See, e.g., *Chambers v. Maroney*, 399 U.S. 42, 90 S.Ct. 1975, 26 L.Ed.2d 419 (1970) (outlining the automobile exception to the warrant requirement); *Carroll v. United States*, 267 U.S. 132, 146, 45 S.Ct. 280, 282, 69 L.Ed. 543 (1925) (noting rationale of automobile exception). Investigative agents could have held no realistic concern that the car, parked not in a public thoroughfare, but in Cardona's private driveway, might be removed and any evidence within it destroyed in the time a warrant could be obtained. Cardona was not operating the vehicle, nor was he in it or even next to it; when the agents knocked on his door to arrest him, he was inside his house, asleep.

978 F.2d at 1305. Similarly, the absence of probable cause to believe contraband was in the vehicle combined with an obvious lack of any other exigent circumstances renders the automobile exception inapplicable here. The exception does not apply when no probable cause exists and the police arrest either a *954 sleeping suspect, *Lasanta*, or a suspect at work with the keys in his pocket. *White*. There simply was no concern presented here that an opportunity to seize evidence would be missed because of the mobility of the vehicle. Indeed, the entire focus of the seizure here was to seize the vehicle itself as a prize because of its alleged prior use in illegal activities, rather than to search the vehicle for contraband known to be therein, and that

might be lost if not seized immediately.

SEIZURE OF PROPERTY VS. SEIZURE OF PERSON

Finally, the reasoning of the district court majority, that since a defendant's person can be seized without a warrant his property should be no different, simply proves too much. If we were to follow that reasoning to its logical conclusion we would, in essence, amend the Fourth Amendment out of the Constitution and do away with the requirement of a warrant entirely for the search and seizure of property. (FN7) It will always be more intrusive to seize a person than it will be to seize his property. That is the nature of human values. However, such an approach would apparently have us do away with the constitutional law of search and seizure as to property entirely, simply because we have permitted the warrantless arrest of a person.

[5] [6] The United States Supreme Court has purposely subjected the Fourth Amendment to only a "few well-delineated exceptions." *Coolidge v. New Hampshire*, 403 U.S. 443, 455, 91 S.Ct. 2022, 2032, 29 L.Ed.2d 564 (1971). For example, the courts have carefully restricted the law of search and seizure to permit a limited search of an arrestee and his person "incident" to a valid arrest. See *Chimel v. California*, 395 U.S. 752, 89 S.Ct. 2034, 23 L.Ed.2d 685 (1969). However, the reasoning of the district court majority, if carried to its logical bounds, would do away with the limitations established to a search incident to a lawful arrest and now permit a search of anything, anywhere, based upon probable cause, without a warrant, since those actions involving property would obviously be less intrusive than seizing the person. Obviously, we are not willing to accept such a proposition and its implications. (FN8)

CONCLUSION

In the end, the maintenance of an orderly society mandates that a citizen's property should not be taken by the government, in the absence of exigent circumstances, without the intervention of a neutral magistrate. *955 Certainly the warrant requirement would have posed no undue burden on the government here where the vehicle was parked safely at the petitioner's place of employment and the government had the keys and the petitioner in custody. Moreover, any inconvenience to the

government pales in comparison to the consequences for our justice system and constitutional order if such abuses are left unchecked. See *Department of Law Enforcement*. As the Second Circuit poignantly observed in *Lasanta*, 978 F.2d at 1305, "it would, indeed, be a Pyrrhic victory for the country, if the government's imaginative use of that weapon [civil forfeiture] were to leave the constitution itself a casualty."

In summary, we answer the certified question in the affirmative and hold that the warrantless seizure of a citizen's property is protected by the federal and Florida constitutions even when the seizure is made pursuant to a statutory forfeiture scheme. Accordingly, we quash the First District's opinion and remand this case for proceedings consistent herewith.

It is so ordered.

KOGAN, C.J., SHAW and HARDING, JJ., and GRIMES, Senior Justice, concur.

WELLS, J., dissents with an opinion in which OVERTON, J., concurs.

WELLS, Justice, dissenting.

For more than twenty-three years, Florida's forfeiture statute has been enforced by Florida courts, including this Court, as the legislature wrote it. Today, by this decision, the majority judicially amends this twenty-three-year-old statute and places Florida in the minority of federal and state jurisdictions, which require a pre-seizure warrant in order to enforce forfeiture statutes. Today's decision also puts our state procedure at odds with federal forfeitures in Florida since the Eleventh Circuit is among the majority of jurisdictions which recognize that warrantless seizures pursuant to forfeiture statutes are not in violation of the Fourth Amendment to the United States Constitution.

I dissent because I agree with the majority of jurisdictions and the Eleventh Circuit and do not believe that this change in the law of Florida is suddenly required by the Fourth Amendment. The case of *United States v. Lasanta*, 978 F.2d 1300 (2d Cir.1992), upon which the majority opinion relies, is clearly the minority view.

The seizure in this case was not an unusual

enforcement of Florida's forfeiture law or contrary to forfeitures which the appellate courts of Florida have approved since the inception of the statute. Clearly, the period of time between when the police eyewitnesses and the video-tape evidence showed the vehicle being used in the delivery and sale of cocaine and the seizure of the vehicle was within previous approvals by Florida courts. Soon after the forfeiture statute became effective on October 1, 1974, it was recognized that proof of past violations may be the basis for forfeiture. *State v. One 1977 Volkswagen*, 455 So.2d 434 (Fla. 1st DCA 1984) (police properly seized a vehicle based upon drug transaction occurring almost two months prior to seizure), approved, 478 So.2d 347 (Fla.1985); *Knight v. State*, 336 So.2d 385, 387 (Fla. 1st DCA 1976), cert. denied, 345 So.2d 424 (Fla.1977).

In 1983, the Second District directly confronted the issue of whether a pre-seizure warrant needed to be obtained. The Second District held that it did not in *State v. Pomerance*, 434 So.2d 329, 330 (Fla. 2d DCA 1983), stating:

We have found no case addressing this issue. However, section 932.703, Florida Statutes (1981), which provides for the forfeiture of motor vehicles used to transport, conceal, or facilitate the sale of contraband, in violation of section 932.703, nowhere mentions obtaining a warrant; it simply states that an offending vehicle "shall be seized." We know of no rationale for judicially engrafting onto the statute a requirement that a warrant be obtained.

(Emphasis added.)

In 1985, in *Duckham v. State*, 478 So.2d 347 (Fla.1985), this Court did an analysis of the forfeiture statute and cases from our district courts and federal circuit courts and upheld the forfeiture of a motor vehicle seized almost two months after the vehicle had been used to facilitate a drug transaction. *956 It is important to note that this seizure of the motor vehicle was not based upon there being probable cause to believe that there was contraband in the vehicle at the time of or before its seizure. The district court's decision in *Duckham* was approved with this Court noting:

Even though no drugs had been transported in the car, no conversations had taken place in the car, the policeman had never been in the car, and

Duckham used the car solely to transport himself to the restaurant where he struck the deal and then to his apartment, the district court found that Duckham used his car to facilitate the sale of contraband within the meaning of subsection 932.702(3), Florida Statutes (1981).

478 So.2d at 348.

Also in 1985, this Court upheld the forfeiture statute against a due-process attack in *Lamar v. Universal Supply Co., Inc.*, 479 So.2d 109 (Fla.1985). This Court specifically stated:

The seizure of property pursuant to a forfeiture statute constitutes an extraordinary situation in which postponement of notice and hearing until after seizure does not deny due process. *Calero-Toledo v. Pearson Yacht Leasing Co.*, 416 U.S. 663, 94 S.Ct. 2080, 40 L.Ed.2d 452 (1974). The due process rights of claimants are adequately protected, therefore, by the requirement that the state attorney promptly file a forfeiture action following seizure. § 932.704(1), Fla. Stat. (1983).

479 So.2d at 110.

In 1989, in an opinion written by Justice Overton, this Court did another extensive analysis of this statute in *State v. Crenshaw*, 548 So.2d 223 (Fla.1989), and strongly upheld the enforcement of this statute.

The majority here cites to this Court's 1991 analysis of the forfeiture statute in *Department of Law Enforcement v. Real Property*, 588 So.2d 957 (Fla.1991). However, the majority's quote omits the following sentence which completes the paragraph from which the quote in the majority opinion is taken: "In those situations where a law enforcement agency already has lawfully taken possession of personal property during the course of routine police action, the state has effectively made an ex parte seizure for the purposes of initiating a forfeiture action." 588 So.2d at 965. Through the date of that opinion (in fact until today) law enforcement agencies were considered to have lawfully taken possession of personal property when possession was taken on the basis of and in conformity with the forfeiture statute. *Lamar*, 479 So.2d at 110.

When *Department of Law Enforcement* is read in

full context, that decision cannot be fairly said to engraft a warrant requirement into the statute. This was the reading given to that decision by the Second District in *In re Forfeiture of 1986 Ford*, 619 So.2d 337, 338 (Fla. 2d DCA 1993), when it held that "nothing in [Department of Law Enforcement] or the forfeiture statute requires a warrant, consent or exigent circumstances."

Furthermore, the majority opinion here incorrectly states that "the only basis asserted for the unauthorized government seizure here is the so-called automobile exception to the warrant requirement." Majority op. at 952. What the district court actually said was, "We are also influenced in our holding by the fact that the property seized here was a motor vehicle...." *White v. State*, 680 So.2d 550, 554 (Fla. 1st DCA 1996). The district court's opinion therefore correctly pointed out that privacy interests in a motor vehicle have a lesser degree of Fourth Amendment protection because of a vehicle's mobility and because the expectation of privacy is less than that relating to one's home or office, citing to *California v. Carney*, 471 U.S. 386, 105 S.Ct. 2066, 85 L.Ed.2d 406 (1985). The statement by the district court majority is indisputably correct.

However, the clear reason for the district court majority's decision is the compelling development of precedent in Florida in respect to the statute, which the majority in this Court simply casts aside without mention, and the weight of authority from both federal and state jurisdictions, which the majority fails to acknowledge. One case representing the majority view is from the Eleventh Circuit: *United States v. Valdes*, 876 F.2d 1554 (11th Cir.1989). The district court majority followed the reasoning of the Eleventh *957 Circuit in *Valdes*. The rejection of *Valdes* by this Court's majority places Florida in the illogical (and I believe untenable) situation of there being a warrantless seizure available to federal law enforcement pursuant to the federal forfeiture statute because it is not a violation of the Fourth Amendment to the United States Constitution and a warrantless seizure not being available to Florida law enforcement pursuant to a substantially similar state forfeiture statute because of a holding by this Court that a warrantless seizure is in violation of the Fourth Amendment to the United States Constitution. Though we are not bound to do it, I believe this Court should apply the Fourth Amendment to the United States Constitution

in accord with its application by the federal circuit court that has Florida within its jurisdiction. This is particularly so when the Eleventh Circuit's decision is in accord with the majority of other jurisdictions.

I believe the Seventh Circuit clearly expressed correctly the state of the law in federal and state jurisdictions in *United States v. Pace*, 898 F.2d 1218, 1241 (7th Cir.1990), when it said:

The weight of authority, however, holds that police may seize a car without a warrant pursuant to a forfeiture statute if they have probable cause to believe the car is subject to forfeiture. See, e.g., United States v. Valdes, 876 F.2d 1554, 1558-60 (11th Cir.1989); *United States v. \$29,000—U.S. Currency*, 745 F.2d 853, 856 (4th Cir.1984); *United States v. One 1978 Mercedes Benz*, 711 F.2d 1297, 1302 (5th Cir.1983); *United States v. One 1977 Lincoln Mark V Coupe*, 643 F.2d 154, 158 (3d Cir.1981); *United States v. One 1975 Pontiac Lemans*, 621 F.2d 444, 450 (1st Cir.1980) (citing cases). We agree with the majority approach. The federal courts' overwhelming approval of warrantless forfeiture seizures based on probable cause, along with the historical acceptance of the constitutionality of such searches, are evidence that such searches have been generally accepted as reasonable. See *United States v. Bush*, 647 F.2d 357, 370 (3d Cir.1981) (citing cases). It is difficult to ignore this general acceptance. Furthermore, under a civil forfeiture statute, "the vehicle ... is treated as being itself guilty of wrongdoing." *United States v. One 1976 Mercedes Benz 280S*, 618 F.2d 453, 454 (7th Cir.1980). Thus, seizing a car from a public place based on probable cause is analogous to arresting a person outside the home based on probable cause. Such an arrest, even without a warrant, does not violate the Fourth Amendment, although it is possibly a more significant intrusion on privacy interests than seizing an unoccupied car. See *Bush*, 647 F.2d at 370 (citing *United States v. Watson*, 423 U.S. 411, 96 S.Ct. 820, 46 L.Ed.2d 598 (1976)); see also *Valdes*, 876 F.2d at 1559; *One 1978 Mercedes Benz*, 711 F.2d at 1302. And the Supreme Court has approved warrantless seizures in a similar situation. In *G.M. Leasing Corp. v. United States*, 429 U.S. 338, 97 S.Ct. 619, 50 L.Ed.2d 530 (1977), Internal Revenue Service agents seized cars subject to tax liens without a warrant. The Court held that the seizures did not violate the Fourth Amendment;

the agents had probable cause to believe that the cars were subject to seizure, and the seizures took place "on public streets, parking lots, or other open places." See *id.* at 351-52, 97 S.Ct. at 627-28; *G.M. Leasing* provides strong support for the majority position. See *One 1975 Pontiac Lemans*, 621 F.2d at 450, which adopted the panel's reasoning in *United States v. Pappas*, 600 F.2d 300, 304 (1st Cir.), vacated 613 F.2d 324 (1st Cir.1979); *Bush*, 647 F.2d at 369; see also 3 Wayne R. LaFare, *Search and Seizure* § 7.3(b), at 83 (2d ed.1987). For all these reasons, we conclude that it was proper for the police to seize Pace's and Besase's cars from the parking lot of Cavides' condominium complex, if the police had probable cause to believe the cars were subject to forfeiture.

(Emphasis added; footnote omitted.) See also *United States v. Musa*, 45 F.3d 922, 924 (5th Cir.1995). I would continue Florida's adherence to this view.

Assuming that the warrantless seizure was authorized, there is no doubt that the inventory search was appropriate. See *Caplan v. *958. State*, 531 So.2d 88 (Fla.1988); *Padron v. State*, 449 So.2d 811 (Fla.1984).

OVERTON, J., concurs.

FN1. The following facts are taken from the First District's opinion. *White*, 680 So.2d at 551-55.

FN2. The dates of the alleged prior illegal activities were July 26, 1993, and August 4 and 7, 1993. We commend the State's candor in providing these dates during oral argument. As both parties noted at oral argument, the record is unclear as to the actual dates. The State noted that these dates are contained in White's motion for postconviction relief under Florida Rule of Criminal Procedure 3.850.

FN3. "The right of the people to be secure in their persons, houses, papers, and effects, against unreasonable searches and seizures, shall not be violated, and no Warrants shall issue, but upon probable cause, supported by Oath or affirmation, and particularly describing the place to be searched, and the persons or things to be seized." Amend. IV, U.S. Const. In 1982, article I, section 12 of the Florida Constitution was amended

to add what has become known as the conformity clause because "we are bound to follow the interpretations of the United States Supreme Court with relation to the fourth amendment and provide no greater protection than those interpretations." *Bernie v. State*, 524 So.2d 988, 990-91 (Fla.1988); see *Soca v. State*, 673 So.2d 24, 27 (Fla.), cert. denied, --- U.S. ---, 117 S.Ct. 273, 136 L.Ed.2d 196 (1996).

FN4. Because *Lasanta* contains a comprehensive and reasoned treatment of this issue, we quote from the Second Circuit's opinion at length:

A threshold question presented here is whether the government's seizure of the car, without a warrant, as a civil forfeiture, was authorized. The forfeiture statute, 21 U.S.C. § 881, gives power to the attorney general to seize for forfeiture, *inter alia*, a vehicle that is used to facilitate a narcotics transaction. In carrying out such a statutorily authorized seizure, however, agents of the attorney general must also obey the constitution, particularly the fourth amendment's command that there be no unreasonable seizures.

We find no language in the fourth amendment suggesting that the right of the people to be secure in their "persons, houses, papers, and effects" applies to all searches and seizures except civil-forfeiture seizures in drug cases. U.S. Const. amend. IV. We reject out of hand the government's argument that congress can conclusively determine the reasonableness of these warrantless seizures, and thereby eliminate the judiciary's role in that task of constitutional construction. See U.S. Const. art. VI, cl. 2. While congress may have intended civil forfeiture to be a "powerful weapon in the war on drugs", *United States v. 141st Street Corp. by Hersh*, 911 F.2d 870, 878 (2d Cir.1990) (noting statute's legislative history), cert. denied, 498 U.S. 1109, 111 S.Ct. 1017, 112 L.Ed.2d 1099 (1991), it would, indeed, be a Pyrrhic victory for the country, if the government's relentless and imaginative use of that weapon were to leave the constitution itself a casualty.

To be valid, therefore, this warrantless seizure

must meet one of the recognized exceptions to the fourth amendment's warrant requirement. *Coolidge v. New Hampshire*, 403 U.S. 443, 454-55, 91 S.Ct. 2022, 2032, 29 L.Ed.2d 564 (1971). Surely the government cannot argue that the canister, tucked underneath the driver's seat, was found in the plain view of an investigative officer in a place she was entitled to be. See, e.g., *Horton v. California*, 496 U.S. 128, 110 S.Ct. 2301, 110 L.Ed.2d 112 (1990) (explaining the elements of a plain-view seizure). Nor does the government claim that the search was incident to Cardona's arrest, which occurred on the doorstep of Cardona's home. See, e.g., *Chimel v. California*, 395 U.S. 752, 762-63, 89 S.Ct. 2034, 2039-40, 23 L.Ed.2d 685 (1969) (police may search arrestee's person and area within his immediate control incident to arrest). The substantial distance between the site of Cardona's arrest and the vehicle in the driveway forecloses any question of the agents' need to search the vehicle for weapons to ensure their safety during the arrest. *Chimel*, 395 U.S. at 763, 89 S.Ct. at 2040 (noting that safety animates this seizure rationale).

The government does not even suggest that exigent circumstances might justify its warrantless seizure of the vehicle. See, e.g., *Chambers v. Maroney*, 399 U.S. 42, 90 S.Ct. 1975, 26 L.Ed.2d 419 (1970) (outlining the automobile exception to the warrant requirement); *Carroll v. United States*, 267 U.S. 132, 146, 45 S.Ct. 280, 282, 69 L.Ed. 543 (1925) (noting rationale of automobile exception). Investigative agents could have held no realistic concern that the car, parked not in a public thoroughfare, but in Cardona's private driveway, might be removed and any evidence within it destroyed in the time a warrant could be obtained. Cardona was not operating the vehicle, nor was he in it or even next to it; when the agents knocked on his door to arrest him, he was inside his house, asleep.

Nor was it impractical for the agents to obtain a warrant to seize Cardona's car. See, e.g., *United States v. Paroutian*, 299 F.2d 486, 488 (2d Cir.1962) (search upheld when exceptional circumstances rendered it impractical to secure warrant). Previous surveillance had made agents aware of the vehicle's presence, thus enabling them to have requested and obtained a search warrant during either of their two attempts to

secure a warrant to arrest Cardona. Even if the agents had been surprised by the presence of the limousine, and even if they harbored probable cause to suspect it contained evidence of narcotics-related activity, they still could have posted an agent to remain with the vehicle, and then secured a search warrant.

Id. at 1303-06. This reasoning is sound and speaks for itself.

*958_ FN5. A young man who had just left the motor home only moments before told agents of the Drug Enforcement Administration that he had received marijuana from the suspect while in the motor home. *Carney*, 471 U.S. at 388, 105 S.Ct. at 2067.

FN6. See also *Pennsylvania v. Labron*, 518 U.S. 938, 940-41, 116 S.Ct. 2485, 2487, 135 L.Ed.2d 1031 (1996) (reaffirming *Carney* in reasoning that if a car "is readily mobile and probable cause exists to believe it contains contraband, the Fourth Amendment thus permits police to search the vehicle without more"); *California v. Acevedo*, 500 U.S. 565, 580, 111 S.Ct. 1982, 1991, 114 L.Ed.2d 619 (1991) (holding that "[t]he police may search an automobile and the containers within it where they have probable cause to believe contraband or evidence is contained").

FN7. As Chief Justice Kogan recently reminded us, the genius of our federal and state constitutions is that they define basic rights that neither the legislative nor executive branches can modify. *Krischer v. McIver*, 697 So.2d 97, 112 (Fla.1997) (Kogan, C.J., dissenting). These remarkable documents fenced off from the "ordinary political process" these rights guaranteed all Americans by ensuring they "could not be repealed by a mere majority vote of legislators nor ... alter[ed] through any process except constitutional amendment." *Id.* at 112-13.

FN8. As Judge Wolf correctly observed in his dissent below, the Fourth Amendment mandates that absent exigent circumstances, police must secure a warrant for the search and seizure of an automobile. *Coolidge v. New Hampshire*, 403 U.S. 443, 91 S.Ct. 2022, 29 L.Ed.2d 564 (1971). Indeed, *Coolidge's* holding remains good law to the extent that "no amount of probable cause can justify a warrantless search or seizure absent

'exigent circumstances.' " *Id.* at 468, 91 S.Ct. at 2039. Moreover, in the case that overruled *Coolidge* in part, *Horton v. California*, 496 U.S. 128, 110 S.Ct. 2301, 110 L.Ed.2d 112 (1990), the Supreme Court not only reaffirmed *Coolidge's* essential holding but also noted that it had extended "the same rule to the arrest of a person in his home." *Id.* at 137 n. 7, 110 S.Ct. at 2308 n. 7. Therefore, since no exigent circumstances existed in this case, the warrantless seizure of White's car was unconstitutional. See *Coolidge*, 403 U.S. at 454-55, 91 S.Ct. at 2031-32 (reaffirming rule that "searches conducted outside the judicial process, without prior approval by judge or magistrate, are *per se* unreasonable under the Fourth Amendment--subject only to a few specifically

established and well-delineated exceptions ") (emphasis added). Even though automobiles are afforded lesser Fourth Amendment protection, there is still a strong presumption against warrantless searches and seizures of a citizen's property by the government, absent exigent circumstances. See *Coolidge*, 403 U.S. at 468, 91 S.Ct. at 2039 (reiterating that "even where the object is contraband, this Court has repeatedly stated and enforced the basic rule that the police may not enter and make a warrantless seizure"). *Coolidge's* requirement that a "plain view" seizure must also be "inadvertent" was overruled in *Horton*, 496 U.S. at 140, 110 S.Ct. at 2310. Minus that incidental reasoning, *Coolidge* remains good law.

CASE NO. 98-223

IN THE
SUPREME COURT OF THE UNITED STATES
October Term, 1998

STATE OF FLORIDA,

Petitioner,

vs.

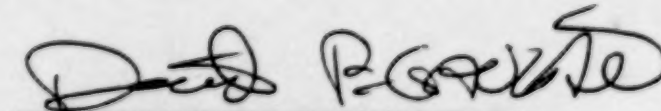
TYVESSEL TYVORUS WHITE,

Respondent.

CERTIFICATE OF SERVICE

I, DAVID P. GAULDIN, a member of the Bar of the Supreme Court of the United States and counsel of record for TYVESSEL TYVORUS WHITE, the Respondent, hereby certify that on the 14th day of October, 1998, pursuant to Supreme Court Rule 29, I served a single copy of the foregoing Brief of Respondent in Opposition to the State of Florida's Petition for Writ of Certiorari to the Supreme Court of Florida on each of the parties as follows:

On the State of Florida, The Petitioner, by U.S. Mail to Ms. Carolyn Snurkowski, Assistant Attorney General, The Capitol, Plaza Level, Tallahassee, Florida, 32399.



DAVID P. GAULDIN
Assistant Public Defender
Leon County Courthouse
Tallahassee, Florida 32301
(850) 488-2458

Member Of The Bar Of The
United States Supreme Court

IN THE SUPREME COURT OF THE UNITED STATES

October Term, 1998

Case No. 98-223

STATE OF FLORIDA,

Petitioner,

vs.

TYVESSEL TYVORUS WHITE,

Respondent.

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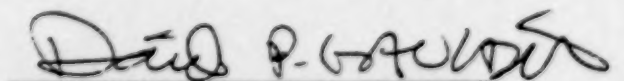
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AFFIDAVIT OF FILING BY
FIRST CLASS UNITED STATES
MAIL PURSUANT TO RULE 29.2

CAME AND APPEARED BEFORE ME, the undersigned authority, DAVID P. GAULDIN, Assistant Public Defender, Attorney for Respondent, who first being duly sworn, deposes and says:

That on OCTOBER 14, 1998, he placed in a United States Post Office Box, with first class postage prepaid, a copy of the Respondent's Brief in Opposition to the State of Florida's Petition for Writ of Certiorari to the Supreme Court of Florida in the above-referenced case, and the original of said Brief was duly and properly addressed to the Clerk of the United States Supreme Court. Further, he is a duly sworn and authorized member of the Bar of this Court.



DAVID P. GAULDIN
Assistant Public Defender
Attorney for Petitioner

COUNTY OF Leon

Wm. Mc
NOTARY PUBLIC, State of Florida
at Large.

 Personally Known
 Produced Identification
 Type of ID Produced